DEPARTMENT OF STATE  DECLARES As amended September 6, 2007  POL   MOR-US  FILE DESIGNATION  Displand to be Filed in									_	SSIFIED Department of	State	
JUN 16 4 23 FM 711  JUN 16 4 23 FM 711  JUN 16 4 23 FM 711  ATT THE XMM AND					DE DEDARG		. Tr. F.		E.O. 12	958, as amend		IVES
JUN 16 4 23 FM 711  JUN 16 4 23 FM 711  JUN 16 4 23 FM 711  ATT THE XMM AND	JRI .	٠ .				MENT OF STA	TIE S		Ø.,	1 MA	ر ار م	ر ب <del>ر</del>
JUN 16 4 23 FM 711  JUN 16 4 23 FM 711  JUN 16 4 23 FM 711  ATT THE XMM AND	11	WA	26	904		(6) 133			POL	סניו נ	K- U.	<u>ئ</u> د
JUN 16 4 23 FM 711  JUN 16 4 23 FM 711  JUN 16 4 23 FM 711  ATT THE XMM AND	<b>B</b> y		VSu	Dat	06/11/98/04 04	<u> </u>	<u> </u>	<u> </u>				ĺ
JUN 16 4 23 FM 711  JUN 16 4 23 FM 711  JUN 16 4 23 FM 711  ATT THE XMM AND	_				Original to be Filed in	De	centralized F	iles.	FII	LE DESIGNA	TION	<b></b>
JUN 16 4 23 FM 711  JUN 16 4 23 FM 711  JUN 16 4 23 FM 711  ATT THE XMM AND	UR	FE	NEA	Cυ					Δ	<b>-</b> 43		
JUN 16 4 23 FM 711  JUN 16 4 23 FM 711  JUN 16 4 23 FM 711  ATT THE XMM AND	NR	E	P	10	HANDLING INDICATOR							<del>-</del>
Jun 16 4 23 FM '71  FROM : Department of State DATE:  SUBJECT : Policy Planning Paper  REF : CA-5632, November 3, 1970  Attached are three copies of the Policy Planning Paper for Morocco, as approved by the members of the NSC Interdepartmental Group for Africa.  The paper constitutes an official statement of US policy towards Morocco and should be used as a guideline by all elements of the Embassy in the preparation of policy statements, action plans and future budgetary projections.  ROGERS  ROGERS  For Department Use Coly  The Department Use Coly  The Department Use Coly  To Department Use Coly  To Department Use Coly  The Department Us	2	F80	AID	ste	TO : Amemba	ssy RABAT						
FROM : Department of State DATE:  SUBJECT : Policy Planning Paper  REF : CA-5632, November 3, 1970  Attached are three copies of the Policy Planning Paper for Morocco, as approved by the members of the NSC Interdepartmental Group for Africa.  The paper constitutes an official statement of US policy towards Morocco and should be used as a guideline by all elements of the Embassy in the preparation of policy statements, action plans and future budgetary projections.  ROGERS  ROGERS  Ref : CA-5632, November 3, 1970  Attached are three copies of the Policy Planning Paper for Morocco, as approved by the members of the NSC Interdepartmental Group for Africa.  Ref : CA-5632, November 3, 1970  Attached are three copies of the Policy Planning Paper for Morocco, as approved by the members of the NSC Interdepartmental Group for Africa.  Ref : CA-5632, November 3, 1970  Attached are three copies of the Policy Planning Paper for Morocco, as approved by the members of the NSC Interdepartment Jesus Only Paper for Morocco, as approved by the members of the NSC Interdepartment Jesus Only Paper for Morocco, as approved by the members of the NSC Interdepartment Jesus Only Paper for Morocco, as approved by the members of the NSC Interdepartment Jesus Only Paper for Morocco, as approved by the members of the NSC Interdepartment Jesus Only Paper for Morocco, as approved by the members of the NSC Interdepartment Jesus Only Paper for Morocco, as approved by the members of the NSC Interdepartment Jesus Only Paper for Morocco, as approved by the members of the NSC Interdepartment Jesus Only Paper for Morocco, as approved by the members of the NSC Interdepartment Jesus Only Paper for Morocco, as approved by the members of the NSC Interdepartment Jesus Only Paper for Morocco, as approved by the members of the NSC Interdepartment Jesus Only Paper for Morocco, as approved by the members of the NSC Interdepartment Jesus Only Paper for Morocco, as approved by the members of the NSC Interdepartment Jesus Only Paper for Morocco, as approved by			 									
FROM : Department of State DATE:  SUBJECT : Policy Planning Paper  REF : CA-5632, November 3, 1970  Attached are three copies of the Policy Planning Paper for Morocco, as approved by the members of the NSC Interdepartmental Group for Africa.  The paper constitutes an official statement of US policy towards Morocco and should be used as a guideline by all elements of the Embassy in the preparation of policy statements, action plans and future budgetary projections.  ROGERS  ROGERS  Ref : CA-5632, November 3, 1970  Attached are three copies of the Policy Planning Paper for Morocco, as approved by the members of the NSC Interdepartmental Group for Africa.  Ref : CA-5632, November 3, 1970  Attached are three copies of the Policy Planning Paper for Morocco, as approved by the members of the NSC Interdepartmental Group for Africa.  Ref : CA-5632, November 3, 1970  Attached are three copies of the Policy Planning Paper for Morocco, as approved by the members of the NSC Interdepartment Jesus Only Paper for Morocco, as approved by the members of the NSC Interdepartment Jesus Only Paper for Morocco, as approved by the members of the NSC Interdepartment Jesus Only Paper for Morocco, as approved by the members of the NSC Interdepartment Jesus Only Paper for Morocco, as approved by the members of the NSC Interdepartment Jesus Only Paper for Morocco, as approved by the members of the NSC Interdepartment Jesus Only Paper for Morocco, as approved by the members of the NSC Interdepartment Jesus Only Paper for Morocco, as approved by the members of the NSC Interdepartment Jesus Only Paper for Morocco, as approved by the members of the NSC Interdepartment Jesus Only Paper for Morocco, as approved by the members of the NSC Interdepartment Jesus Only Paper for Morocco, as approved by the members of the NSC Interdepartment Jesus Only Paper for Morocco, as approved by the members of the NSC Interdepartment Jesus Only Paper for Morocco, as approved by the members of the NSC Interdepartment Jesus Only Paper for Morocco, as approved by				,					Jun 1	6 4 23	PH '71	•
SUBJECT: Policy Planning Paper  Attached are three copies of the Policy Planning Paper for Morocco, as approved by the members of the NSC Interdepartmental Group for Africa.  The paper constitutes an official statement of US policy towards Morocco and should be used as a guideline by all elements of the Embassy in the preparation of policy statements, action plans and future budgetary projections.  ROGERS  ROGERS  To Manual Paper  ROGERS  ROGERS  For Department Use Only  In A Our Paper No.:  Contents and Gray Phone Phone No.:  Contents and Gray Phone Phone No.:  Contents and Gray Phone			<del></del>									
SUBJECT: Policy Planning Paper  REF: CA-5632, November 3, 1970  Attached are three copies of the Policy Planning Paper for Morocco, as approved by the members of the NSC Interdepartmental Group for Africa.  The paper constitutes an official statement of US policy towards Morocco and should be used as a guideline by all elements of the Embassy in the preparation of policy statements, action plans and future budgetary projections.  ROGERS  ROGERS  ROGERS  For Department Use Only  Planning Paper  REF: CA-5632, November 3, 1970  Attached are three copies of the Policy Planning Paper for Morocco, as approved by the members of the NSC Interdepartmental Group for Africa.  ROGERS  ROGE	AGR	сом	FRB	INT	EDOU Donamt	mant of Ct	nto .	DAT	F	•		
SUBJECT: Policy Planning Paper  REF: CA-5632, November 3, 1970  Attached are three copies of the Policy Planning Paper for Morocco, as approved by the members of the NSC Interdepartmental Group for Africa.  The paper constitutes an official statement of US policy towards Morocco and should be used as a guideline by all elements of the Embassy in the preparation of policy statements, action plans and future budgetary projections.  ROGERS  ROGERS  ROGERS  PORM DS-323  Doctor Token:  Discription Taken:					rkom : Depait	ment of St	ate	DAT	E:			
Attached are three copies of the Policy Planning Paper for Morocco, as approved by the members of the NSC Interdepartmental Group for Africa.  The paper constitutes an official statement of US policy towards Morocco and should be used as a guideline by all elements of the Embassy in the preparation of policy statements, action plans and future budgetary projections.  ROGERS  ROGERS  To Department Use Only To D	-AB	TAR	TR	XMB	SUBJECT: Policy	Planning	Paper					
Attached are three copies of the Policy Planning Paper for Morocco, as approved by the members of the NSC Interdepartmental Group for Africa.  The paper constitutes an official statement of US policy towards Morocco and should be used as a guideline by all elements of the Embassy in the preparation of policy statements, action plans and future budgetary projections.  ROGERS  ROGERS  For Department Use Only Included Include			۲۷۵۷	050 7/1	  REF : CA-563	2, Novembe	r 3, 197	70				
Attached are three copies of the Policy Planning Paper for Morocco, as approved by the members of the NSC Interdepartmental Group for Africa.  The paper constitutes an official statement of US policy towards Morocco and should be used as a guideline by all elements of the Embassy in the preparation of policy statements, action plans and future budgetary projections.  ROGERS  ROGERS  For Department Use Only  Plant Index  For Department Use Only  Plant Index  Post Routing  ROGERS  For Department Use Only  Plant Index  Roccided by: AP / NSC-IG: PWinclimes: srad  Roccided by: AP / NSC-IG: PWinclimes: srad  Attached are three copies of the Policy Planning Paper for Morocco, as approved by the members of the NSC Interdepartment of the Morocco, as approved by the members of the NSC Interdepartment of	5 ISIA		CIA	NSC		,	•					
Attached are three copies of the Folicy Planning Paper for Morocco, as approved by the members of the NSC Interdepartmental Group for Africa.  The paper constitutes an official statement of US policy towards Morocco and should be used as a guideline by all elements of the Embassy in the preparation of policy statements, action plans and future budgetary projections.  ROGERS  ROGERS  FORM DESTRUCTING ON Action Info. Initials ON Action Info. In	10	3	10	136	٢						٦	
Attached are three copies of the Folicy Planning Paper for Morocco, as approved by the members of the NSC Interdepartmental Group for Africa.  The paper constitutes an official statement of US policy towards Morocco and should be used as a guideline by all elements of the Embassy in the preparation of policy statements, action plans and future budgetary projections.  ROGERS  ROGERS  FORM DESTRUCTING ON Action Info. Initials ON Action Info. In												
Paper for Morocco, as approved by the members of the NSC Interdepartmental Group for Africa.  The paper constitutes an official statement of US policy towards Morocco and should be used as a guideline by all elements of the Embassy in the preparation of policy statements, action plans and future budgetary projections.  ROGERS  ROGERS  For Department Use Only Indianate India	UGGE:	STED D	ISTRIB	UTION	Attached are	three copi	es of th	ne Polic	y Plani	ning		
The paper constitutes an official statement of US policy towards Morocco and should be used as a guideline by all elements of the Embassy in the preparation of policy statements, action plans and future budgetary projections.  ROGERS  ROGERS  Enclosures As Stated  Enclosures As Stated  FORM 10-64 DS-323  For Department Use Only Date of		1			Paper for Mor	occo, as a	pproved	by the	member		e •	et v <sub>e</sub>
US policy towards Morocco and should be used as a guideline by all elements of the Embassy in the preparation of policy statements, action plans and future budgetary projections.  ROGERS  ROGERS  Enclosures As Stated  FORM State					NSC Interdepa	rtmental G	roup for	r Arrica	1.		<u> </u>	ř T
guideline by all elements of the Embassy in the preparation of policy statements, action plans and future budgetary projections.  ROGERS  ROGERS  ROGERS  Enclosures As Stated  FORM Date:    FORM Date:   For Department Use Only   Include the properties of the Embassy in the preparation of policy statements, action plans and future budgetary projections.  ROGERS  Prof.   For Department Use Only   Include the preparation of policy statements, action plans and future budgetary projections.  ROGERS  Prof.   For Department Use Only   Include the preparation of policy statements, action plans and future budgetary projections.  ROGERS  Prof.   For Department Use Only   Include the preparation of policy statements, action plans and future budgetary projections.  ROGERS  Prof.   For Department Use Only   Include the preparation of policy statements and Gray Winn Approved by:   AF - W. Beverly Carter, Jr.											Annal Market Ma Market Market Market Ma Market Ma Ma Market Ma Ma Ma Ma Ma Ma M	mari Paris Paris
preparation of policy statements, action plans and future budgetary projections.  ROGERS  ROGERS  ROGERS  For Department Use Only thinking the projection of policy statements, action plans and future budgetary projections.  ROGERS  ROGERS  For Department Use Only thinking the projection of policy statements, action plans and future budgetary projections.  ROGERS  PORT BOUTING  ROGERS  For Department Use Only thinking the projection of policy statements, action plans and future budgetary projections.  ROGERS  PORT BOUTING  ROGERS  PORT Department Use Only thinking Department Use Only the projection of policy statements, action plans and future budgetary projections.  ROGERS  PORT BOUTING  ROGERS  ROGER											- Koas	10 <b>0-1</b>
ROGERS  ROGERS ROGERS ROGERS ROGERS ROGERS ROGERS ROGERS ROGERS ROGERS ROGERS ROGERS ROGERS ROGERS ROGERS ROGERS ROGERS ROGERS ROGERS			OUTING						on plan	ns		
ROGERS  ROGERS				T	and future bu	dgetary pr	ojection	ns.				
Enclosures As Stated  Enclosures As Stated  For Department Use Only Itiols: Inclosures As Stated	MB/ 0											
Enclosures As Stated  Enclosures As Stated  For Department Use Only  Itie:  FORM 10-64 PS-323  Drafting Date: Phone No.:  AF / NSC-IG: EWHolmes: srad  For Department Use Only  AF - W. Beverly Carter, Jr.	СМ			<del> </del>			ROGE	ERS				5
Enclosures As Stated  Enclosures As Stated  For Department Use Only  Itie:  FORM 10-64 PS-323  Drafting Date: Phone No.:  AF / NSC-IG: EWHolmes: srad  For Department Use Only  AF - W. Beverly Carter, Jr.				-								<u> </u>
Enclosures As Stated  Enclosures As Stated  For Department Use Only  Itie:  FORM 10-64 PS-323  Drafting Date: Phone No.:  AF / NSC-IG: EWHolmes: srad  For Department Use Only  AF - W. Beverly Carter, Jr.	оиз										00	Ē
Enclosures As Stated  Enclosures As Stated  For Department Use Only  Itiols:  For Department Use Only  In Out  Drafting Date: Phane No.: Contents and Glass (Web) Approved by:  AF/NSC-IG:EWHolmes:srad  6/8/71 20754  AF - W. Beverly Carter, Jr.	рм					-					PΥF	
Enclosures As Stated  Enclosures As Stated  For Department Use Only  Itiols:  For Department Use Only  In Out  Drafting Date: Phane No.: Contents and Glass (Web) Approved by:  AF/NSC-IG:EWHolmes:srad  6/8/71 20754  AF - W. Beverly Carter, Jr.	10			<del> </del>							Te-1	
tie:    For Department Use Only   In   Out	sıs			-							PBR	
FORM 10-64 DS-323  Drafted by:  AF/NSC-IG:EWHolmes:srad  FORM 10-64 DS-323  Drafting Date: Phane No.: Contents and Glass Whon Approved by: AF - W. Beverly Carter, Jr.					Enclosures As Sta	ted						
FORM 10-64 DS-323  Drafted by:  AF/NSC-IG:EWHolmes:srad    For Department Use Only												
For Department Use Only  Itiols:  Drafted by:  AF/NSC-IG:EWHolmes:srad  For Department Use Only  In Out  Drafting Date: Phane No.: Contents and Glas All Contents AF - W. Beverly Carter, Jr.	ILE ction 7	Taken:	L		$\bigcirc$							
Drafting Date: Phone No.: Contents and Class (Mon Approved by:  AF/NSC-IG:EWHolmes:srad 6/8/71 20754 AF - W. Beverly Carter, Jr.		, uken;			V							
Drafting Date: Phone No.: Contents and Class (Mon Approved by:  AF/NSC-IG:EWHolmes:srad 6/8/71 20754 AF - W. Beverly Carter, Jr.								·				
Orafting Date: Phone No.: Contents and Class (Me on Approved by:  AF/NSC-IG: EWHOLIMES: Srad 6/8/71 20754 AF - W. Beverly Carter, Jr.	ate:			_	FORM 10 - 54 DS - 323				— L_ <sup>E</sup>			
AF/NSC-1G.EWindtimes.S1dd	Drafte	d by:		// 1	Dr	. 1			as on /	pproved by:		r.
			-IG:1	zwita)	mes:srad 6	/8/71  20	/54	AF M.	Bever.	ry Cart	EL, U.	<u> </u>

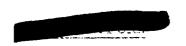
DECLASSIFICO E.O. 12968, Bec. 5.4 NIVO 269 041 By 57/VSW\_Date 6/11/85



MOROCCO: Policy Planning Paper

Approved by the NSC Interdepartmental Group for Africa

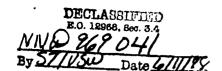
June 1971



D/

DECLASSIFIED PA/HO Department of State E.O. 12958, as amended September 6, 2007







MOROCCO: Policy Planning Paper

## Introduction

Although Morocco has distinctively North African characteristics and is a part of the "Arab" (or at any rate, Islamic world, geography and the economics of location have given it a very strong North and West orientation. It is a key strategic land mass at the Atlantic end of the Mediterranean, with old cultural and commercial ties with Spain and France.

Historically, the prime American interest in Morocco has been to keep it and its adjacent waters free from influences that might be detrimental to the free flow of commerce and navigation. This is still a major concern. Since World War II, however, we have had a more specific strategic interest in the country, reflected in the 1950's by SAC bases and now by the Kenitra Naval Communications Station. Over the years we have developed something resembling a "special relationship" with the Moroccan Government. This relationship has not only been significant in the bilateral sense, it has helped provide on occasion a bridge of understanding and comprehension to other Arab states.

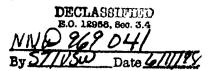
Our commercial relations with Morocco are still relatively modest. As the country develops, however, we would hope that the technical and financial aid we have provided over the years, would give American business a valuable entree.

#### A. U.S. Interests in Morocco

- 1. The United States has a significant communications facility in the Kenitra complex that is the master communications station for the Mediterranean area and an important link in our world-wide communications network.
  - 2. In Tangier, the U.S. has an important VOA relay station.
- 3. Because of its development efforts, Morocco is potentially a modest market for U.S. capital goods, services, and possibly for private investment.
- 4. The US strategic interest in Morocco derives from its geographic location and NATO's responsibility for defense of Western Europe. While denial of military operating rights in Morocco will not significantly restrict NATO's ability to



2





carry out its mission in the Mediterranean, NATO (particularly U.S.) ability to pass freely through the Straits of Gibraltar is essential to the protection of the southern flank of Europe.

5. Moroccc, in contrast to a substantial part of the Arab world, maintains a cordial relationship with the United States, thus providing the US a valuable means of contact with a significant region.

## B. U.S. Objectives Over the Next Five Years

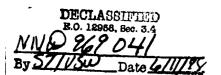
- 1. Continuation of cordial relations with Morocco.
- 2. Preservation of U.S. facilities at Kenitra and Tangier as long as they are required.
- 3. Continuation of Morocco's generally moderate stance on the Middle East problem and receptiveness to U.S. views on matters of mutual interest.
- 4. More rapid and rational economic and social development of Morocco.
- 5. Continued access to Morocco by U.S. goods, services and capital on a non-discriminatory basis.
- 6. Increased Western European economic and military assistance and increased international organization economic assistance to Morocco.
- 7. A preservation of Moroccan independence at least to the extent that it not be used by a hostile power capable of effective military action against NATO interests.

# C. Morocco's ()bjectives Vis-a-Vis the United States

- 1. Use U.S. as counterweight to French presence in political and economic/military assistance fields.
- 2. Maximize U.S. contribution to economic development plans.
  - 3. Maximize U.S. military assistance.
- 4. Maintain U.S. interest in Morocco, through Kenitra, to the extent this does not become an unacceptable political (internal and/or external) liability to the Moroccan Government.
- 5. Obtain U.S. support to influence the Spanish towards a settlement on the Saharan issue.



3

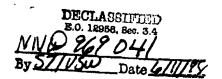




#### D. Recommended Courses of Action

- l. Recognize that over next five years maximum possible US support for the Moroccan development effort best assures GOM ability and willingness to cope with economic and social problems that are likely to grow more critical in the late seventies.
- 2. Attempt to keep our use of the Kenitra communications facility out of a quid-pro-quo context and as a part of our overall relationship while at the same time insuring that the Moroccans realize the value of this total relationship.
- 3. Continue the present 10 million dollar annual level of military sales credits, stretched to the extent possible by sales from excess military material stocks at nominal prices, at least as long as we remain at Kenitra.
- 4. Increase grant military assistance for training to the former annual level of 1.2 million dollars, at least as long as we remain at Kenitra.
- 5. If we decide we desire to remain at Kenitra, assure allocation yearly of sufficient US-owned excess foreign currency and dollar funds to maintain and operate the base and to provide continued training to Moroccan military personnel.
- 6. While leaving King Hassan and senior Moroccan officials in no doubt about U.S. confidence in the capacity of the regime to deal with current and future problems, put greater stress within U.S. aid programs on help to the Moroccans to solve increasing urban social and economic problems.
- 7. Continue PL-480 assistance to Morocco in a volume related to the needs of the economy.
- 8. Provide development loans, as appropriate, in cooperation with the IBRD and the Consultative Group of western aid donors to Morocco, over the next two years to help finance the balance of the Moroccan Five Year Economic Development Plan.
- 9. Continue US technical assistance for selective high priority development needs where the United States has a capacity for offering superior services. In this connection, place special emphasis on provision of French-speaking technicians.







- 10. Encourage Export-Import Bank and private investors to participate in the Moroccan development effort.
- 11. Insure long term GOM commitment to support the Tangier university project, so that AID excess currency funds may be released for endowment purposes.
- 12. Contingent upon improved administrative procedures, encourage extension of Promotion Nationale to projects for slum clearance, low-cost housing, preparatory work on tourist complexes, and construction of a chain of national camp sites.
- 13. Contingent upon improved administrative procedures, examine with Promotion Nationale possibilities for projects of vocational training programs geared to public and private sector employment needs.
- 14. Encourage and cooperate where practicable with the Peace Corps, with foreign bilateral donors, and with international agencies in regional vocational training and civic programs designed to provide basic skills for the agricultural sector.
- 15. Increase exchanges of persons in educational and technical fields, with particular emphasis on identifying and cultivating promising young people.
- 16. Maintain and expand discreet contacts with opposition, student, labor, and youth groups.
- 17. Maintain an active information program that deals directly with press, radio and TV.
- 18. Maintain cultural presentations, exhibits, English teaching, libraries and book presentations.
- 19. Use the VOA regional center in Rabat to disseminate material designed to encourage Maghreb cooperation.
- 20. Provide quality material for use by Moroccan international broadcasts which are carried by VOA facilities for a total of 23l hours weekly.

